NOVEMBER 2020

NOMINATION STUDY + MASTER PLAN SHERIDAN HOLLOW BROWNFIELD OPPORTUNITY AREA

ALBANY, NEW YORK

This document was prepared for the Affordable Housing Partnership of the Capital Region, Inc. and the New York State Department of State with State funds provided through the Brownfield Opportunity Areas Program.

Acknowledgments

SHERIDAN HOLLOW ADVISORY COMMITTEE

Miriam Axel-Lute, Community Development Alliance Neenah Bland, Sheridan Hollow Neighborhood Association Martha Codio, Resident Roy Conrad, Sheridan Hollow Neighborhood Association Susan Cotner, Affordable Housing Partnership Homeownership Center Eric Dahl, M+T Bank Bradley Glass, Albany Planning & Development Department Margaret Gibson, Sheridan Hollow Neighborhood Association Pamela Harper, New Jerusalem Home of the Saved Joyce Love, Albany Common Council Member, Ward 3 Linda MacFarlane, Community Loan Fund Roger Markovics, Albany Community Land Trust/United Tenants Louise McNeilly, Community Development Alliance Tiffany Metty, Sheridan Hollow Neighborhood Association Mary Millus, City of Albany Department of Planning & Development John McDonald, New York State Assembly Member Janet Rothacker, Hungry Hollow Christine Schudde, Habitat for Humanity Capital District Janine Robitaille, Interfaith Partnership Alene Sherman, Resident, Arbor Hill DC Board Don Shore, L'esperance Tile Works Mert Simpson, Albany County Legislator – District 2 Raymond Turner, Resident Denia Van Houter, Sheridan Hollow Neighborhood Association Aaron Walters, Resident Jim Waugaman, Resident Arlene Way, Arbor Hill Development Corporation Gloria West, Sheridan Hollow Neighborhood Association

This document was prepared by Bergmann Associates.

Table of Contents

EXECUTIVE SUMMARY	viii
SECTION 1. PROJECT DESCRIPTION + BOUNDARY	2
Lead Project Sponsors	
Project Overview	
Related Planning Initiatives	10
Community Vision + Goals	12
BOA Boundary Description + Justification	16
SECTION 2. COMMUNITY PARTICIPATION	
Community Participation	
Techniques to Enlist Partners	
SECTION 3. ANALYSIS OF THE SHERIDAN HOLLOW BOA	
Community + Regional Setting	
Inventory + Analysis	
Economic + Market Trends Analysis	
SECTION 4. MASTER PLAN	112
Recent Projects	114
Sheridan Hollow Master Plan	116
Mobility Projects	118
Public Realm Projects	
Redevelopment Projects	132
Policies + Programs	
SECTION 5. IMPLEMENTATION PLAN	
Implementation Plan Overview	
Recommended Actions for Step 3 BOA	
Short-Term Actions	
Long-Term Implementation Framework	

List of Figures

MAPS

Community Context	8
Study Area Context	9
Sheridan Hollow BOA Boundary	17
Existing Zoning	
Existing Land Use	
Land Ownership	41
Transportation Systems	43
Utilities	
Natural Resources & Environmental Features	51
Parks & Open Space	53
Food Access	
Historically Significant Areas	59
Archaeological Sensitivity	61
Investments	67
Underutilized Sites	71
Potential Brownfields	73
Strategic Sites	81
Recent Projects	115
Master Plan	117
Green Infrastructure Opportunities	

TABLES

Capital Region Employment Projections	93
Sheridan Hollow Retail Market	
General Reuse Budget	109
Potential Job Creation	
Eligible Pre-Development Activities for Step 3 BOA Funding	
Actions Recommended for Step 3 BOA Funding	
Short-Term Actions for AHP to Advance	
Potential Funding Sources	
Long-Term Implementation Framework	174

List of Acronyms

AADT - Annual Average Daily Traffic ACAP – Albany Community Action Partnership ACDA – Albany Community Development Agency ACES – Albany Center for Economic Success ACLB – Albany County Land Bank ACLT – Albany Community Land Trust ADA – American Disabilities Act AHP - Affordable Housing Partnership **BER** – Business Environmental Risk **BOA** – Brownfield Opportunity Area **BOCES** - Boards of Cooperative Educational Services **CDC** – Centers for Disease Control CDPHP - Capital District Physicians' Health Plan **CDTA** – Capital District Transportation Authority **CDTC** – Capital District Transportation Committee **CSO** – Combined Sewer Overflow **DRI** – Downtown Revitalization Initiative **EDF** – Economic Development Fund **ESA** – Environmental Site Assessment FEMA – Federal Emergency Management Agency **FHA** – Federal Housing Administration GHHI - Green & Healthy Homes Initiative **GIGP** – Green Innovation Grant Program HREC – Historic Recognized Environmental Concern

HUD – U.S. Department of Housing and Urban Development **HVAC** – Heating, Ventilation, and Air Conditioning IPH – Interfaith Partnership for the Homeless LIHTC – Low-Income Housing Tax Credit NORC - Naturally Occurring Retirement Communities NPRA – National Parks and Recreation Association NYS - New York State NYS DEC - New York State Department of Environmental Conservation NYS DOS - New York State Department of State **NYS DOT** – New York State Department of Transportation NYS EFC – New York State Environmental Facilities Corporation NYS EPF - New York State Environmental Protection Fund NYS ESD – New York State Empire State Development NYS HCR – New York State Homes and Community Renewal NYS OGS - New York State Office of General Services NYSERDA – New York State Energy Research & Development Authority **PCB** – Polychlorinated Biphenyl **REC** – Recognized Environmental Concern **REDC** – Regional Economic Development Council **RFP** – Request for Proposals SEQRA – State Environmental Quality Review Act **SHARE** – Sheridan Hollow Alliance for Renewable Energy **SONYMA** – State of New York Mortgage Agency **USDO** – Unified Sustainable Development Ordinance

UST – Underground Storage Tank

Appendices

1. ARCHAEOLOGICAL STUDIES

APPENDIX 1.1. Phase 1A Literature Review and Archaeological Sensitivity Assessment: Sheridan Hollow Brownfields Assessment

2. COMMUNITY PLANNING

APPENDIX 2.1. Hope in the Hollow: A Report on Opportunities for Planning and Redevelopment in Albany's Sheridan Hollow Neighborhood

APPENDIX 2.2. Sheridan Hollow Neighborhood Plan

APPENDIX 2.3. Arbor Hill Community Benefits Agreement Plan

APPENDIX 2.4. Piloting New Partnership Opportunities Between a Land Bank and a Community Land Trust in Albany, NY

APPENDIX 2.5. Recommended Updates to Albany's Unified Sustainable Development Ordinance

3. ECONOMIC DEVELOPMENT

APPENDIX 3.1. Economic Development Gap and Resources Analysis for Sheridan Hollow

APPENDIX 3.2. Survey of Mixed-Use Buildings in Sheridan Hollow

APPENDIX 3.3. 222-268 Spruce Street (former Freihofer building) Adaptive Reuse Study

APPENDIX 3.4. Hungry Hollow Adaptive Reuse Study

APPENDIX 3.5. Sheridan Hollow Creative Placemaking and Cottage Industry Opportunities

APPENDIX 3.6. Freihofer Historic District Nomination Study

4. ENVIRONMENTAL

APPENDIX 4.1. Sheridan Hollow Desktop Environmental Review
APPENDIX 4.2. Phase I ESA: 268 Spruce Street
APPENDIX 4.3. Phase I ESA: Elk and Sherman Street Lots
APPENDIX 4.4. Phase I ESA: 228 Elk Street
APPENDIX 4.5. Phase I ESA: Orange Street and Clinton Avenue Lots
APPENDIX 4.6. Phase I ESA: 293 and 295 Orange Street
APPENDIX 4.7. Soil Testing Lab Results

5. HOUSING

APPENDIX 5.1. Minding the Gap and Finding the Resources: Financing Housing and Redevelopment in Sheridan Hollow

APPENDIX 5.2. Concept Proposal: Capital Region Vacant Building Fund ("Take Stock in Your Block" Program)

APPENDIX 5.3. Concept Proposal: Sheridan Hollow Eco-District

APPENDIX 5.4. Moving Neighborhoods Out of Blight in an Equitable Way

APPENDIX 5.5. Emergency Demolition Policy Recommendations

Appendices (CONT.)

6. INFRASTRUCTURE

APPENDIX 6.1. Complete Streets Design PlanAPPENDIX 6.2. Veteran's Memorial Park ConceptAPPENDIX 6.3. Sheridan Hollow Green Infrastructure

7. SITE-SPECIFIC REDEVELOPMENT PLANS

APPENDIX 7.1. Freihofer Building Redevelopment Plan APPENDIX 7.2. ACES Lot (236 Clinton Avenue) Archaeological Studies (Phases 1A, 1B, 2, and 3)

APPENDIX 7.3. Lower Orange Street: Renderings of Proposed Redevelopment





IMPLEMENTATION PLAN





This Section establishes a concise and actionable implementation plan for advancing the proposed projects, policies, and programs described in Section 4 of this Plan. The implementation plan identifies key partners, potential funding sources, necessary pre-development work, and approximate timeframes for project implementation.

In order to clearly differentiate between short-term and long-term actions needed to maintain the Plan's momentum and achieve the neighborhood's vision, the implementation plan is divided into three main sections:

- 1. Recommended Actions for Step 3 BOA
- 2. Short-Term Actions
- 3. Long-Term Implementation Matrix

RECOMMENDED ACTIONS FOR STEP 3 BOA

Upon designation, the Sheridan Hollow BOA will become eligible for additional State funding through the BOA Program. This section identifies critical pre-development actions that are eligible for Step 3 BOA funding and necessary to advance several of the projects included in the Sheridan Hollow BOA Master Plan. Projects prioritized for Step 3 funding include:

- Projects, policies, and programs that are community priorities;
- Sites where additional environmental assessment work is required;
- Additional pre-development work is required to attract investment; and/or
- Sites with public control or a willing property
 owner

SHORT-TERM ACTIONS

This section identifies several short-term actions that AHP and its partners can feasibly undertake over the course of the next three years, independent of Step 3 BOA funding. These actions are critical to maintaining the momentum generated by this Plan and positioning the recommended projects for future public and private investment and implementation.

LONG-TERM IMPLEMENTATION MATRIX

This section outlines a long-term approach to implementing all of the capital projects and policies and programs recommended in Section 4 of this Plan. The matrix is organized by project type and includes key partners, anticipated implementation timeframe, and potential funding sources.

SURVEY SAYS...

AHP conducted several online public surveys to identify projects that are community priorities and critical short-term actions necessary to maintain the Plan's momentum and advance key projects towards implementation. The results of these surveys are summarized below and highlighted in the tables throughout this Section.

IDENTIFY THE PROJECTS YOU THINK ARE MOST IMPORTANT FOR THE NEIGHBORHOOD...

In June 2020, AHP asked Sheridan Hollow residents to identify the three projects in each category that they felt were most important to the neighborhood. Below are the community's priority projects:

MOBILITY

- 1. Swan Street Stairs
- 2. Multimodal Improvements: Clinton Avenue
- 3. Complete Street Improvements (especially the Lark/Clinton intersection)

PUBLIC REALM

- 1. Swan Street Park ("the Hill")
- 2. Green Infrastructure
- 3. Community Park on the Sheridan Ave. Lots

REDEVELOPMENT

- 1. Freihofer Building Reuse
- 2. Orange Street Vacant Lot Redevelopment
- **3. Lark Street Rehabilitation**

POLICIES + PROGRAMS

- 1. Support the Maintenance of Occupied Properties
- 2. Encourage a Mix of Incomes and Ownership
- 3. Proactively Rehabilitate and Redevelop Vacant Buildings

IDENTIFY THE SHORT-TERM ACTIONS YOU THINK ARE MOST IMPORTANT...

In September 2020, local residents and stakeholders (e.g., Habitat for Humanity and Freihofer Building property owner) were asked to prioritize short-term actions. Here is what they said:

- **70%** prioritized a parking study + advocating for a resident parking permit system
- **40%** prioritized identifying vacant lots for the Mow-To-Own Program
- **40%** prioritized attracting a tenant to the Hungry Hollow space
- **30%** prioritized improvements at Veteran's Memorial and Malcolm X Park



Recommended Actions for Step 3 BOA

OVERVIEW

This section identifies actions that are eligible for funding through Step 3 of the BOA Program. Several pre-development activities, such as feasibility studies, public outreach, and design development, may be funded as part of a Step 3 BOA (see table to the right). These pre-development activities help to reduce the cost of future redevelopment, attract additional public and private investment, and identify strategic and actionable approaches to implementing the neighborhood's vision.

Project Selection Criteria

Not all projects recommended in the Master Plan are included as priorities for Step 3 BOA funding. Instead, a subset of projects that would benefit most from additional BOA funding were identified. These projects meet the following criteria:

- Identified as a community priority during the planning process;
- Public site control or willing private property owner;
- Additional pre-development work necessary to attract future investment; and
- Phase I and/or Phase II Environmental Site Assessments (ESAs) needed to address known or suspected contamination

Sites Recommended for Phase II Environmental Site Assessments

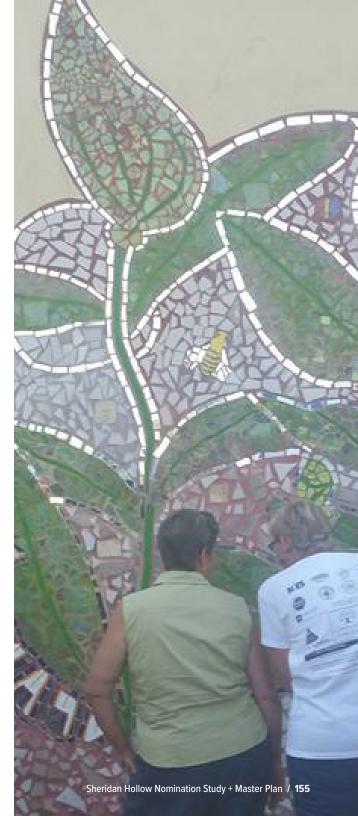
One of the requirements of BOA Designation includes the identification of any sites where Phase II Environmental Site Assessments (ESAs) are recommended. The purpose of a Phase II ESA is to evaluate recognized environmental conditions identified in a Phase I ESA, including the presence or absence of hazardous substances in the soils and groundwater of a site. Phase II ESAs are eligible for Step 3 BOA funding and play an important role in identifying and limiting risk, identifying necessary site remediation actions, and informing future redevelopment scenarios.

Phase II ESAs are recommended for the following sites:

- 293 and 295 Orange Street
- Elk and Sherman Street Lots
- Freihofer Building (268 Spruce Street)

ELIGIBLE PRE-DEVELOPMENT ACTIVITIES STEP 3 BOA FUNDING

Development & implementation of marketing strategies	Examples: market analyses; creation of websites, brochures, and other materials to promote BOA projects
Development of plans and specifications	Examples: schematic design; survey; construction document development
Real estate services	Examples: creation of developer RFPs; legal services; development of real estate disposition strategies
Building conditions studies	Examples: architectural and structural studies; lead, mold, asbestos, radon, and/or vapor intrusion surveys
Infrastructure analyses	Examples: feasibility studies; traffic studies; infrastructure plans
Zoning & regulatory updates	Examples: updates to Albany's USDO; development of design standards/guidelines
Environmental, housing & economic studies	Examples: Phase I and Phase II ESAs; archaeological/cultural surveys; development of vacant building toolkit; financial feasibility studies; target industry analysis
Public outreach	Examples: community meetings; neighborhood events; demonstration projects



Recommended Actions for Step 3 BOA

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING

The following tables identify recommended actions to pursue as part of a Step 3 BOA for Sheridan Hollow and are organized by project type. These recommended actions advance community priorities, align with BOA funding requirements, and are necessary next steps to further develop, refine, and better position proposed projects for implementation.

MOBILITY		
PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
 Connections Up the Hill. Reopen the staircases at Henry Johnson Blvd. and Eagle Streets (01); add bicycle access to Swan and Hawk Street stairs (02); and, widen and enhance the Swan Street Stairs with safety and aesthetic improvements like pedestrian lighting, benches, and placemaking features (03). 	City, State	 Schematic design and cost estimates Topographic and boundary surveys Construction document development Public outreach
05 Alley Extensions. Extend existing alleyways across neighborhood blocks and create new alleyways, where possible, to expand parking and improve neighborhood connectivity.	City, Property Owners	 Schematic design and cost estimates Topographic and boundary surveys Construction document development Public outreach
06 Multimodal Improvements: Clinton Ave. Enhance Clinton Avenue by reducing travel lane widths and improving bicycle infrastructure.	City, Capitalize Albany (DRI coordination), CDTA	Traffic impact studySchematic design and cost estimatesPublic outreach

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

MOBILITY

PROJECT

07 Complete Street Improvements. Implement pedestrian improvements to improve walkability along the Lark Street, Orange Street, Lexington Avenue, and Sheridan Avenue. Implement intersection improvements to increase safety and accessibility, with an emphasis on the Lark Street/ Clinton Avenue, Lark Street/Washington Avenue, and Sheridan Avenue/Dove Street intersections.

PARTNERS

City, CDTA

ACTIONS ELIGIBLE FOR STEP 3 BOA

- Traffic and signalization impact studies at the Lark Street and Clinton Avenue intersection
- Schematic design and cost estimates
- Topographic and boundary surveys
- Construction document development
- Public outreach

PUBLIC REALM

PROJECT

- **O3 Swan Street Park.** Formalize the hill between Elk Street and Sheridan Avenue with meandering paths, pedestrian lighting, historic placards, and potentially an amphitheater.
- **05 Community Park (Sheridan Avenue Lots).** Create a community garden space along Sheridan Avenue, with landscaped paths and a small parking lot.

PARTNERS

City, State

ACTIONS ELIGIBLE FOR STEP 3 BOA

- Phase I ESA
- Schematic design and cost estimates
- Public outreach
- City, TAP Inc., Capital Roots
- Financing plan for acquiring property
- Zoning code amendment to permit parking lot, including design standards for off-street parking
- Phase I ESA
- Schematic design and cost estimates
- Public outreach

Recommended Actions for Step 3 BOA

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

PUBLIC REALM		
PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
06 Green Infrastructure. Implement porous pavement, rain gardens, green roofs, bioswales, and rain barrels at strategic locations throughout the BOA.	City, State	 Hydrologic modeling and sewer infrastructure analysis Green infrastructure implementation strategy, including identification of high priority projects, phasing of improvements, and design guidance for stormwater best management practices Green infrastructure long-term maintenance plan Public outreach
07 Solar Canopy. Install a solar canopy over the large Elk Street surface parking lot to provide a source of renewable energy to the neighborhood.	City, State	 Public outreach to inform residents of opportunities to participate in and benefit from the solar installation

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

REDEVELOPMENT PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
01 Freihofer Building Reuse. After as-necessary remediation, redevelop the former Freihofer plant buildings and property into a multi-use, multi-tenant commercial facility, with focus on food-related uses.	City, Property Owner, Local Developers/Entrepreneurs	 Phase 2 ESA Lead, mold, asbestos, radon, and/or vapor intrusion surveys Financial feasibility analysis and proposed financing plan Building conditions studies, including structural assessments Public infrastructure analyses to assess impacts of proposed development and potential upgrades required Creation of a developer RFP Public outreach
O2 Orange Street Vacant Lot Redevelopment. Develop affordable and market-rate housing to infill the Orange Street block between Swan and Hawk.	Habitat for Humanity, TAP, Albany Community Land Trust	 Phase 1/2 ESA Architectural drawings, construction documents, and specifications Public outreach
03 Mixed-Use Redevelopment (ACES Lot). Infill the lot at 236 Clinton Avenue with a mixed-use residential and commercial development.	ACES, City, Local Entrepreneurs	 Marketing plan and campaign to promote small M/WBE businesses along Clinton Avenue and throughout Sheridan Hollow Public outreach
05 Road Street Redevelopment. Create a mixed-use residential, office, and light-industrial development at the existing parking lot on Road Street.	Property Owner, City, Private Developers	 Phase I ESA Market and financial feasibility studies Developer RFP Public outreach

Recommended Actions for Step 3 BOA

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

REDEVELOPMENT

PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
06 Lark Street Rehabilitation. Rehabilitate facades and ensure structural stability of the buildings on Lark Street between Elk and Spruce Streets.	Property Owners, City	 Building conditions studies, including structural assessments Lead, mold, asbestos, radon, and/or vapor intrusion surveys Architectural drawings and specifications Public outreach
07 Affordable Housing Redevelopment + Parking. Redevelop the vacant parcels on Sherman and Elk Streets as townhouse-style affordable housing with off-street parking for residents.	Property Owner, City, Private Developers	 Market feasibility study for housing models such as cooperatives, condominiums, and mixed use Phase II ESA Archaeological survey Public outreach
O8 Mixed-Use Development with Healthy Cafe (129 Lark Street). Redevelop the former Li Ming Restaurant site with a mixed-use residential and commercial development, with potential for a healthy cafe on the first floor.	Property Owner, City, Local Developers and Entrepreneurs	 Building condition survey Schematic designs and cost estimates Public outreach
O9 Mixed-Use Gateway (283 Sheridan Avenue). Construct a mixed-use building with first-floor retail or restaurant space and upper-floor residential. Couple with streetscape enhancements to create	Property Owner	Phase I and Phase II ESAsPublic outreach

an identifiable gateway.

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

REDEVELOPMENT PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
10 Lexington/Sheridan Avenues Mixed-Use Development. Residential and commercial redevelopment of several vacant and underutilized sites at the corner of Lexington and Sheridan Avenues.	Property Owner	 Phase I and Phase II ESAs Building condition survey Financial feasibility studies Construction documents Public outreach
11 Community Manufacturing Space (233-241 Sheridan Ave.). Create a manufacturing/commercial space for community use in the former Tile Factory, and redevelop the adjacent City-owned lot into a productive community asset (e.g., dog park).	Property Owner	 Building condition survey Marketing analysis and market strategy Construction documents Public outreach

POLICIES + PROGRAMS PROJECT

O1 Encourage a Mix of Incomes and Ownership. Implement policies and programs that prioritize homeownership in neighborhoods where ownership rates are significantly below the City as a whole in order to support local wealth creation, increase tenure, and provide families with housing stability

PARTNERS

City, State, Albany County Land Bank, Historic Albany Foundation, AHP, Local Developers, and Other Local Non-Profits

ACTIONS ELIGIBLE FOR STEP 3 BOA

- Develop an implementation, marketing, and financing plan for the creation of a training program that builds local community redevelopment capacity (modeled after "Jumpstart Germantown")
- Develop a financing plan to ensure existing home ownership resources continue to be funded
- Public outreach

Recommended Actions for Step 3 BOA

ACTIONS RECOMMENDED FOR STEP 3 BOA FUNDING (CONT.)

POLICIES + PROGRAMS PROJECT	PARTNERS	ACTIONS ELIGIBLE FOR STEP 3 BOA
D2 Provide Opportunities for Residents to Age in Place. Implement a multi-faceted approach to ensure residents have the resources necessary to raise a family and age in the neighborhood.	City, State, Neighborhood Association	 Complete market analysis to determine eligibility for Naturally Occurring Retirement Community (NORC) status Public outreach
O4 Support the Maintenance of Occupied Properties. Implement a suite of programs focused on preventing vacancy, mitigating contamination, and increasing sustainability in occupied properties in order to reduce blight, improve health and safety, and increase property values.	City, Albany County Land Bank, Historic Albany Foundation, Other Local Non-Profits, and Property Owners	 Develop a financing and marketing plan for the Green & Healthy Homes Initiative Establish an Emergency Repair Program and Communication System Public outreach
5 Proactively Rehabilitate and Redevelop Vacant Buildings. Develop, implement, and fund programs/ policies that proactively rehabilitate vacant buildings and prevent future vacancies.	City, State, Albany County Land Bank, Historic Albany Foundation, AHP, Other Local Non-Profits, and Property Owners	 Develop an implementation and financing plan for the "Take Stock in Your Block" program Create a Vacant Building Toolkit Develop an emergency demolition protocol and an early warning system to proactively identify vacant buildings Design and develop a plan for placing historical markers and Historic District signage throughout the neighborhood

Sheridan Hollow Nomination Study + Master Plan / 163

0

0 m

ARAAJAARAA IRA MILARAA

Ξ,

Short-Term Actions

OVERVIEW

AHP and its partners have identified several shortterm actions that they can feasibly undertake over the course of the next three years, independent of Step 3 BOA funding. These actions are critical to maintaining the momentum generated by this Plan and positioning the recommended projects for future public and private investment and implementation.

AHP is well-equipped to lead these short-term actions given their existing relationships with the community and the City, ability to secure additional grant funding, and portfolio of existing projects and resources. Recommended short-term actions include:

- Building partnerships with local investors and property owners to advance the projects recommended in this Plan;
- Developing marketing materials to more broadly advertise existing programs and resources;
- Advocating for funding and policy changes; and,
- Conducting pre-development work to better position recommended projects for funding through a Step 3 BOA as well as attract additional public and private investment.

PROJECT SELECTION CRITERIA

The projects included in the subsequent table of short-term actions have been selected for a variety of reasons:

- Conversations with stakeholders, including city officials, have occurred and there is general support for working together to advance the project;
- Funding has been identified that can assist with project implementation;
- Strategic lots or buildings are currently on the market for sale;
- Development partners with a strong track record have been identified making the prospects for successful project implementation highly likely; and,
- AHP's existing skill sets of grant writing, program implementation, marketing expertise, and relationships with other stakeholders make the project or policy more likely to be successfully advanced.

More specifically, the selected public realm projects target highly visible intersections in Sheridan Hollow that have been priority projects for neighbors for many years; the selected redevelopment projects are well along in the pre-development process and provide housing and community uses that meet the needs of residents; and, the selected policies and programs build upon and fill gaps in programming already offered in Sheridan Hollow.



Sheridan Hollow neighborhood clean-up, 2019

SHORT-TERM ACTIONS FOR AHP TO ADVANCE

The table below outlines short-term actions for AHP and its partners to undertake in the next one to three years. These actions will help maintain momentum generated by this planning process and will continue to advance the proposed projects, particularly those that require near-term action to ensure they remain viable.

Project	Short-Term Actions
Alley Extensions	 Obtain buy-in from adjacent property owners to establish alley on the west side of Lark Street, between Elk Street and Spruce Street Develop design plans and implement the alley
Malcolm X Park Image: short-term community priority	 Install game tables Grant writing to secure funding for additional park amenities & improvements
Veterans Memorial Park () SHORT-TERM COMMUNITY PRIORITY	 Design and installation of rain garden (funding from NYS DEC has been secured) Installation of memorial
Green Infrastructure	 Installation of green infrastructure on Orange Street (Dept. of Water has completed construction documents) Identify additional high priority projects in partnership with Dept. of Water
Orange St. Vacant Lot Redevelopment	Design development, construction documents, and specifications for parcels owned by Habitat for Humanity
Mixed-Use Redevelopment (ACES Lot)	Finalize financing application and secure funding
	Mobility Projects Public Realm Projects Redevelopment Projects

Sheridan Hollow Nomination Study + Master Plan / 165

SECTION 5: IMPLEMENTATION PLAN Short-Term Actions

SHORT-TERM ACTIONS FOR AHP TO ADVANCE (CONT.)

Project	Short-Term Actions
Hungry Hollow Redevelopment SHORT-TERM COMMUNITY PRIORITY	 Work with prospective daycare tenant to negotiate and execute a lease agreement Secure financing for necessary renovations to convert the former Hungry Hollow commercial space into a daycare
Encourage a Mix of Incomes & Ownership	 Grant writing and fundraising to fund the establishment of a local developer mentoring program Advocate with existing funding sources to prioritize the distribution of funds to neighborhoods with extremely low ownership rates
Promote & Improve Neighborhood Sustainability	 Implement Eco-District Install residential and commercial solar panels throughout neighborhood
Proactively Rehabilitate & Redevelop Vacant Buildings	Advocate for the establishment and implementation of an Emergency Demolition Protocol
Create Opportunities to Improve & Redevelop Vacant Lots (!) SHORT-TERM COMMUNITY PRIORITY	 Prioritize vacant lots to be included in the existing Adopt-A-Lot and Mow-To-Own programs Market Vacant Lot Toolkit
Increase Parking Availability for Residents () SHORT-TERM COMMUNITY PRIORITY	 Conduct a parking study in the BOA to document on-street parking availability throughout the day on weekdays and weekends

Redevelopment Projects Policies + Programs



Long-Term Implementation Framework

OVERVIEW

The following implementation framework outlines a long-term approach to implementing all of the projects, policies, and programs recommended in the Sheridan Hollow Master Plan. A strong organizational structure already exists to facilitate implementation and is supported by the Sheridan Hollow Neighborhood Association and AHP, among others. Specifically, AHP's strong network of existing relationships with the community, the City, local non-profits, and developers as well as its ability to oversee projects and programs, secure and administer grants, and manage real estate will help to ensure all projects are implemented successfully and achieve the community's vision.

The implementation framework is preceded by a table of potential funding sources, which outlines several different loan, grant, and tax credit programs available and applicable to the projects, programs, and policies proposed in the Sheridan Hollow Master Plan.

The implementation framework includes all proposed projects, programs, and policies and is organized by project type. For each project, potential partners and funding sources are identified and an anticipated timeframe for implementation is established. High priority projects identified by the community during the planning process are highlighted.



Sheridan Hollow community event

POTENTIAL FUNDING SOURCES

diversity of business needs

The table below describes potential funding sources for the implementation of the Sheridan Hollow Master Plan, including state and federal grant programs, tax credits, and loan services. These funding sources are linked to relevant projects in the implementation matrix, which begins on page 166. In addition to the funding sources listed below, project-specific funding sources, such as property owners and local donors, are also identified in the implementation matrix.

Funding Source Description	Eligible Activities	Award
Grant Programs		
Brownfield Opportunity Area (BOA) Program NYS	Department of State (NYS DOS)	
provides communities with guidance, expertise, and financial assistance to develop revitalization strategies for neighborhoods or areas affected by brownfields or economic distress	neighborhood-scale planning, inventory and analysis, market research, master plan development, public engagement, and pre-development activities (e.g., design, feasibility studies)	varies, up to 90% of total eligible project costs
Climate Smart Communities NYS Department of Env	vironmental Conservation (NYS DEC)	
provides technical assistance and grants to help local governments take action to reduce greenhouse gas emissions and adapt to a changing climate	implementation of projects related to the reduction of greenhouse gas emissions outside the power sector (e.g. transportation) and climate change adaptation (e.g. reducing flood-risk)	varies, 50% local match required
Downtown Revitalization Initiative (DRI) NYS Empi	re State Development (NYS ESD)	
provides technical and financial assistance to transform downtown neighborhoods into vibrant communities where New Yorkers want to live, work and raise families	development of a Strategic Investment Plan (SIP) and implementation of projects identified in the SIP	\$10 million (one-time award); no local match required
Economic Development Fund (EDF) NYS Empire St	ate Development (NYS ESD)	
a flexible funding source designed to provide a range of assistance to ensure the state is meeting the	real estate acquisition, demolition, construction, renovations, site and infrastructure, machinery and equipment, inventory,	varies, all applications coordinated throug regional office

construction-related planning and design, soft costs, training

SECTION 5: IMPLEMENTATION PLAN Long-Term Implementation Framework

POTENTIAL FUNDING SOURCES (CONT.)

Funding Source Description	Eligible Activities	Award
Grant Programs		
Environmental Protection Fund (EPF) NYS Office of	f Parks and Recreation and Historic Preservation (NYS OPRHP)	
provides funding for capital projects that protect the environment, expand recreational opportunities, enhance communities, and support historic preservation	land acquisition, planning and development of new parks, rehabilitation of existing parks	up to \$600k per project; if total project cost exceeds \$4 million, up to \$1 millior may be requested
Green Innovation Grant Program (GIGP) NYS Enviro	onmental Facilities Corporation (NYS EFC)	
funds support projects that utilize unique stormwater infrastructure design and create cutting-edge green technologies.	stormwater street trees, rain gardens, bioretention, permeable pavements, green roofs	varies, local match between 10% and 60%we
HOME Program U.S. Department of Housing and Urbar	n Development, NYS Homes & Community Renewal (NYS HCR)	
funds may be used to implement local housing strategies designed to increase homeownership and affordable housing opportunities for low and very- low income households	housing rehabilitation, assistance to renters and home-buyers, new construction of housing for low and very-low income families	varies, local match of no less than 25% required

III Participating יפי

provides grants for eligible homebuyers to assist with the first-time purchase of a home

applicants must be a first-time homebuyer, work a minimum of 32 hours per week, meet household income guidelines, purchase an eligible property, be under contract to buy a home at time of application, and own and occupy the home for 5 years

competitive application process awarding up to \$14,500 to be used for down payment and/or closing costs

POTENTIAL FUNDING SOURCES (CONT.)

Funding Source Description	Eligible Activities	Award
Grant Programs		
Main Street Program NYS Homes & Community Renew	val (NYS HCR)	
provides funds to local governments and not-for- profit organizations that are committed to revitalizing historic downtowns, mixed-use neighborhood commercial districts, and village centers	mixed-use building renovations (facade and interior), streetscape enhancements paired with building renovations, downtown anchor development	varies, local match required
NY-Sun Solar for All NYS Energy and Research Authorit	ty (NYSERDA)	
a utility bill assistance program for income-eligible households that funds the development of community solar to benefit homeowners and renters who may not be able to access solar otherwise	homeowners or tenants that meet the income eligibility criteria are eligible for the program	up to \$180 annual savings per household
Statewide Transportation Improvement Program F	ederal Highway Administration, NYS Department of Transportation (DC	DT), Capital District Transportation Committee
provides funding for highway, transit, and non- motorized transportation projects	priority projects are identified in partnership with the NYS DOT and the Capital District Transportation Committee and align with the four-year Federal Fiscal Year	varies, local match required
Visual Arts Program NYS Council on the Arts		
provides support to a wide range of contemporary art activity for the benefit of the public and the advancement of the field	operations, exhibitions, installations, project support, workspace facilities,	varies, local match required (typically 50%)

Weatherization Assistance Program NYS Homes and Community Renewal (NYS HCR)

helps reduce heating and cooling costs for incomeeligible homeowners and renters by providing free services that help conserve energy and improve safety and health standards sealing of holes and cracks, insulation, heating system repairs/ replacement, window and door repair/replacement, minor repairs, mitigation of energy-related health and safety issues no cost to occupant of the home; however, owners of rental buildings must invest funds toward the cost of weatherization services performed on their property

Long-Term Implementation Framework

POTENTIAL FUNDING SOURCES (CONT.)

Funding Source Description	Eligible/Relevant Activities	Award		
Loan Programs				
Community Loan Fund of the Capital Region Local N	Non-Profit			
provides low-interest loans to small businesses owned by women, minorities, and people of low- income in Albany County	property acquisition, renovation/rehabilitation of property, purchase of equipment or inventory, cash flow assistance, additional working capital, implementation of green technologies or sustainable practices	up to \$25k for the start-up of a new business, up to \$50k for an existing business that has been in operation for at least one year		
State of New York Mortgage Agency Programs NYS	Homes & Community Renewal (NYS HCR)			
provides two programs — "Achieving the Dream" and "Low Interest Rate" — to assist with the purchase of a new home	must be a first time homebuyer and meet SONYMA's income and purchase price limits; programs also offer assistance with down payments, home repairs, and remodeling	varies, application is required and funds are limited		
Tax Credit Programs				
Brownfield Redevelopment Tax Credit NYS Department of Environmental Conservation (NYS DEC)				
incentivizes private sector cleanup and redevelopment of brownfield sites in order to revitalize communities	a qualified site must be accepted into the NYS DEC Brownfield Cleanup Program	for a non-manufacturing use, up to \$35M or three times the cost of site preparation; for a manufacturing use, up to \$45M or six times the cost of site preparation		
Low Income Housing Tax Credit (LIHTC) NYS Homes & Community Renewal (NYS HCR)				
provides a dollar-for-dollar reduction in state income taxes to investors in qualified low-income housing	new construction or adaptive reuse of non-residential property to affordable housing, or substantial rehabilitation of site-specific multifamily rental housing	up to \$750k per project		



M	OBILITY			
	PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
01	Pedestrian Connections Up the Hill. Reopen the staircases at Henry Johnson Boulevard and Eagle Streets. Better formalize the elevator in the Sheridan Hollow Garage as an accessible route.	1 to 2 years	City	City
02	Cyclist Connections Up the Hill. Add sloped ramps alongside the Swan and Hawk Street stairs to allow bikes to be rolled up the hill.	1 to 2 years	City, State, CDTA	City, CDTA, STIP
03	Swan Street Stairs. Widen and enhance the Swan Street Stairs with safety and aesthetic improvements like pedestrian lighting, benches, and placemaking features.	2 to 4 years	City, State	City, NYS OGS, NYS BOA Program, STIP
04	Traffic Calming: Henry Johnson Boulevard. Install traffic calming elements along Henry Johnson Boulevard including curb bump-outs, pedestrian refuge islands, and enhanced crosswalks.	2 to 4 years	City, CDTA	City, CDTA, NYS Climate Smart Communities, STIP

PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
05 Alley Extensions. Extend existing alleyways across neighborhood blocks and create new alleyways, where possible, to expand parking and improve neighborhood connectivity.	5 to 10 years	City, Property Owners	City, NYS Climate Smart Communities
 Multimodal Improvements: Clinton Ave. Enhance Clinton Avenue by reducing travel lane widths and improving bicycle infrastructure. COMMUNITY PRIORITY 	2 to 4 years	City, Capitalize Albany (DRI coordination), CDTA	City, CDTA, NYS DRI, NYS BOA Program, NYS Climate Smart Communities, STIP
07 Complete Street Improvements. Implement pedestrian improvements to improve walkability along the Lark Street, Orange Street, Lexington Avenue, and Sheridan Avenue. Implement intersection improvements to increase safety and accessibility, with an emphasis on the Lark Street/ Clinton Avenue, Lark Street/Washington Avenue, and Sheridan Avenue/Dove Street intersections.	2 to 4 years	City, CDTA	City, CDTA, NYS BOA Program, NYS Climate Smart Communities, STIP

PUBLIC REALM			
PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
O1 Malcolm X Park. Improve the park with decorative plantings and other amenities like game tables and an informational kiosk.	1 to 2 years	City, Neighborhood Association	City, NYS EPF Grant Program, Local Donors
O2 Veterans Memorial Park. Create a small memorial and rain garden at the southeast corner of Sheridan Avenue and Dove Street.	1 to 2 years	City, Habitat for Humanity	City, Habitat for Humanity, NYS EPF Grant Program, NYS GIGP, Local Donors
 03 Swan Street Park. Formalize the hill between Elk Street and Sheridan Avenue with meandering paths, pedestrian lighting, historic placards, and potentially an amphitheater. ① COMMUNITY PRIORITY 	5 to 10 years	City, State	City, NYS OGS, NYS EPF Grant Program, NYS GIGP, NYS Climate Smart Communities, NYS BOA Program, Foundations, Local Donors
O4 Henry Johnson Underpass Art Installation. Enhance the area beneath the Henry Johnson overpass into a vibrant, mixed-use gateway, with murals, lighting, and gathering spaces.	2 to 4 years	City, Local Artists, Local Art Institutions (e.g., Albany Center Gallery, Albany BARN)	City, NYS Council on the Arts, Foundations, Local Donors

PUBLIC REALM PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
 05 Community Park (Sheridan Avenue Lots). Create a community garden space along Sheridan Avenue, with landscaped paths and a small, parking lot. () COMMUNITY PRIORITY 	2 to 4 years	City, Albany County Land Bank, TAP Inc., Capital Roots	City, Albany County Land Bank, Capital Roots, NYS BOA Program
 06 Green Infrastructure. Implement porous pavement, rain gardens, green roofs, bioswales, and rain barrels at strategic locations throughout the BOA. (1) COMMUNITY PRIORITY 	5 to 10 years	City	City, NYS GIGP, NYS Climate Smart Communities, NYS BOA Program
07 Solar Canopy. Install a solar canopy over the large Elk Street surface parking lot to provide a source of renewable energy to the neighborhood.	2 to 4 years	City, State	NY-Sun Solar for All, NYS OGS

REDEVELOPMENT PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
01 Freihofer Building Reuse. After as-necessary remediation, redevelop the former Freihofer plant buildings and property into a multi-use, multi-tenant commercial facility, with focus on food-related uses.	5 to 10 years	Property Owner, City, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS Brownfield Redevelopment Tax Credit, NYS EDF, NYS BOA Program, Private Investment
02 Orange Street Vacant Lot Redevelopment. Develop affordable and market-rate housing to infill the Orange Street block between Swan and Hawk. () COMMUNITY PRIORITY	2 to 4 years	Habitat for Humanity, City, TAP, Albany Community Land Trust	Habitat for Humanity, Community Loan Fund of the Capital Region, NYS BOA Program, HOME Program, Private Investment
O3 Mixed-Use Redevelopment (ACES Lot). Infill the lot at 236 Clinton Avenue with a mixed-use residential and commercial development.	2 to 4 years	Property Owner, City, ACES, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS EDF, Private Investment
04 Hungry Hollow Redevelopment. Bring a commercial use back to the former Hungry Hollow space.	1 to 2 years	Property Owner, City, ACES, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS EDF, Private Investment

REDEVELOPMENT PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
05 Road Street Redevelopment. Create a mixed-use residential, office, and light-industrial development at the existing parking lot on Road Street.	5 to 10 years	Property Owner, City, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, LIHTC, NYS HCR Programs, Private Investment
 06 Lark Street Rehabilitation. Rehabilitate facades and ensure structural stability for the buildings on Lark Street between Elk and Spruce Streets. () COMMUNITY PRIORITY 	2 to 4 years	Property Owners, City, Albany County Land Bank	Community Loan Fund of the Capital Region, NYS HCR Programs, NYS BOA Program, Private Investment
07 Affordable Housing Redevelopment + Parking. Redevelop the vacant parcels on Sherman and Elk Streets as townhouse-style affordable housing with off-street parking for residents.	5 to 10 years	Property Owners, City, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, LIHTC, NYS HCR Programs, Private Investment
08 Mixed-Use Development with Healthy Cafe (129 Lark Street). Redevelop the former Li Ming Restaurant site with a mixed-use residential and commercial development, with potential for a healthy cafe on the first floor.	2 to 4 years	Property Owner, City, ACES, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS ESD, Private Investment

RF	PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
09	9 Mixed-Use Gateway (283 Sheridan Avenue). Construct a mixed-use building with first-floor retail or restaurant space and upper-floor residential. Couple with streetscape enhancements to create an identifiable gateway.	2 to 4 years	Property Owner, ACES, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS Main Street Program, Private Investment
10	Development. Residential and commercial redevelopment of several vacant and underutilized sites at the corner of Lexington and Sheridan Avenues.	2 to 4 years	Albany Community Action Partnership, ACES, Local Developers and Entrepreneurs	Community Loan Fund of the Capital Region, NYS EDF, Private Investment
11	Community Manufacturing Space (233-241 Sheridan Ave.). Create a manufacturing/commercial space for community use in the former Tile Factory, and redevelop the adjacent City-owned lot into a productive community asset (e.g., dog park).	2 to 4 years	Property Owner, City, ACES, Local Artists and Entrepreneurs, Local Art Institutions (e.g., Albany BARN)	City, Community Loan Fund of the Capital Region, NYS EDF, Private Investment

POLICY + PROGRAM PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
01 Encourage a Mix of Incomes and Ownership. Implement policies and programs that prioritize homeownership in neighborhoods where ownership rates are significantly below the City as a whole in order to support local wealth creation, increase tenure, and provide families with housing stability ① COMMUNITY PRIORITY	3+ years	City, State, Albany County Land Bank, Historic Albany Foundation, Local Developers, Local Non-Profits, Current and Prospective Homeowners	Albany's Home Acquisition Program, Historic Albany Foundation, AHP, Albany County Land Bank, Albany County Housing Trust Fund, State of New York Mortgage Agency, Homebuyer Dream Program, FHA Acquisition and Repair Funding
O2 Provide Opportunities for Residents to Age in Place. Implement a multi-faceted approach to ensure residents have the resources necessary to raise a family and age in the neighborhood.	5+ years	City, State, CDTA, Neighborhood Association, Local Developers, Non-Profits	City, CDTA, NYS Climate Smart Communities, STIP, Private Investment
03 Promote & Improve Neighborhood Sustainability. Conduct energy retrofits and solar installations and develop a workforce training program to build local capacity in the clean energy sector.	2+ years	City, State, Homeowners	City, NYSERDA

POLICY + PROGRAM PROJECT	TIMEFRAME	PARTNERS	FUNDING SOURCES
 O4 Support the Maintenance of Occupied Properties. Implement a suite of programs focused on preventing vacancy, mitigating contamination, and increasing sustainability in occupied properties in order to reduce blight, improve health and safety, and increase property values. ① COMMUNITY PRIORITY 	3+ years	City, Albany County Land Bank, Historic Albany Foundation, Other Local Non-Profits, and Homeowners	Albany's Homeowner Assistance and Lead Safe Housing Programs, NYS Weatherization Assistance Program, proposed City Emergency Repair Program
 O5 Proactively Rehabilitate and Redevelop Vacant Buildings. Develop, implement, and fund programs/ policies that proactively rehabilitate vacant buildings and prevent future vacancies. (1) COMMUNITY PRIORITY 	5+ years	City, State, Albany County Land Bank, Historic Albany Foundation, Other Local Non- Profits, and Property Owners	City and State subsidies, Albany County Land Bank, proposed Community Development Tax Incentive Program, proposed "Take Stock in Your Block" Program, proposed revolving Ioan fund
06 Create Opportunities to Improve and Redevelop Vacant Lots. Develop, implement, and fund programs/policies that proactively rehabilitate vacant buildings and prevent future vacancies.	5+ years	City, Albany County Land Bank, Albany Community Land Trust, TAP Inc.	"Adopt a Lot" Program, Community Loan Fund of the Capital Region, proposed Land Assemblage Tax Credit, proposed Strategic Acquisition Fund
07 Increase Parking Availability for Residents. Advocate for City and State legislative changes and promote existing transit programs to increase parking availability for neighborhood residents.	2 to 4 years	City, State, CDTA	City, Albany Parking Authority, NYS BOA Program

This page intentionally left blank.